

Component: Regional and Community Jails

Contribution to Department's Mission

Provide short-term community jail confinement of persons held under state law.

Core Services

- Offender Confinement

Major Component Accomplishments in 2014

The Department of Corrections (DOC) continued to contract with 15 jail facilities throughout the state to incarcerate individuals held under state law. This included holding facilities for pre-arraignment, post-arraignment, and short-term offenders who violated state law.

Beginning in FY2012, DOC required the submission of annual budgets, quarterly financial reports, and end of year financial reports documenting costs of operations for each contracted jail facility. DOC continues to work with each community to improve financial reporting to ensure adequate funding is received for services provided to the state.

During FY 2014, there were 6,832 bookings, accounting for 29,173 bed days for individuals held at the various community jail facilities.

Key Component Challenges

Conduct security audits of community jails to ensure compliance with department operating standards.

Implementation of the completed Community Jails Equity Allocation and Financial Reporting plan due to the different needs, configuration, and staffing levels required at each regional and community jail facility.

Significant Changes in Results to be Delivered in FY2016

No changes in results delivered.

Statutory and Regulatory Authority

- 1) Probation, Prisons, Pardons, and Prisoners (AS 33)
- 2) Welfare, Social Services and Institutions (AS 47)
- 3) Corrections (22 AAC)
- 4) Health and Safety (AS 18)
- 5) Criminal Law (AS 11)
- 6) Public Finance (AS 37)
- 7) State Government (AS 44)

Contact Information

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**Regional and Community Jails
Component Financial Summary**

All dollars shown in thousands

	FY2014 Actuals	FY2015 Management Plan	FY2016 Governor Amended
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	2.2	0.0	0.0
73000 Services	10,184.4	10,486.6	0.0
74000 Commodities	0.0	0.0	0.0
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	10,186.6	10,486.6	0.0
Funding Sources:			
1004 General Fund Receipts	10,186.6	10,486.6	0.0
Funding Totals	10,186.6	10,486.6	0.0

**Summary of Component Budget Changes
From FY2015 Management Plan to FY2016 Governor Amended**

All dollars shown in thousands

	<u>Unrestricted Gen (UGF)</u>	<u>Designated Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal Funds</u>	<u>Total Funds</u>
FY2015 Management Plan	10,486.6	0.0	0.0	0.0	10,486.6
Adjustments which continue current level of service:					
-Transfer to 24-Hour Utilities for Fuel and Utility Costs	-1,000.0	0.0	0.0	0.0	-1,000.0
Proposed budget decreases:					
-Delete Authority for the Regional and Community Jails Program for Cost Savings	-9,203.4	0.0	0.0	0.0	-9,203.4
-Delete Authority for the Regional and Community Jails Program for Cost Savings	-283.2	0.0	0.0	0.0	-283.2
FY2016 Governor Amended	0.0	0.0	0.0	0.0	0.0

Component Detail All Funds
Department of Corrections

Component: Regional and Community Jails (AR50684) (2035)
RDU: Population Management (550)

	FY2014 Actuals	FY2015 Conference Committee	FY2015 Authorized	FY2015 Management Plan	FY2016 Governor Amended	FY2015 Management Plan vs FY2016 Governor Amended
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	2.2	0.0	0.0	0.0	0.0	0.0%
73000 Services	10,184.4	10,486.6	10,486.6	10,486.6	0.0	-100.0%
74000 Commodities	0.0	0.0	0.0	0.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	0.0	0.0	0.0	0.0	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	10,186.6	10,486.6	10,486.6	10,486.6	0.0	-100.0%
Fund Sources:						
1004Gen Fund (UGF)	10,186.6	10,486.6	10,486.6	10,486.6	0.0	-100.0%
Unrestricted General (UGF)	10,186.6	10,486.6	10,486.6	10,486.6	0.0	-100.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	0.0	0.0	0.0	0.0	0.0	0.0%
Federal Funds	0.0	0.0	0.0	0.0	0.0	0.0%
Positions:						
Permanent Full Time	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Corrections

Component: Regional and Community Jails (2035)
RDU: Population Management (550)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	PFT	PPT	NP
Changes From FY2015 Conference Committee To FY2015 Authorized												
1004 Gen Fund	ConfCom	10,486.6	0.0	0.0	10,486.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Subtotal		10,486.6	0.0	0.0	10,486.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Changes From FY2015 Authorized To FY2015 Management Plan												
Subtotal		10,486.6	0.0	0.0	10,486.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Changes From FY2016 Governor Amended												
Transfer to 24-Hour Utilities for Fuel and Utility Costs												
1004 Gen Fund	Trout	-1,000.0	0.0	0.0	-1,000.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

This transfer will replace a portion of the funding previously provided by the Governor's Office to offset increased fuel and utility costs. This funding is necessary to meet the utility costs for the 12 institutional facilities. The amount allocated to the department for FY2015 is \$1,175.0 and the department currently projects this funding to be fully utilized. This funding is available to transfer due to the elimination of the Regional and Community Jails Program.

Delete Authority for the Regional and Community Jails Program for Cost Savings

1004 Gen Fund	Dec	-9,203.4	0.0	0.0	-9,203.4	0.0	0.0	0.0	0.0	0.0	0.0	0.0
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This action will delete funding for the 15 regional and community jails contracts. The Regional and Community Jails Program provides short-term confinement of unsentenced persons detained under state law. These jails provide 157 beds to the department for the holding of newly arrested offenders charged with a state offense until they can be transported by the Alaska State Troopers to the nearest state correctional facility. During FY2014 some jails maintained or exceeded the full bed capacity others had minimum to no holds leaving the average daily count of 80 holds across all facilities. This resulted in an average daily cost of \$361.51 per bed per day, leaving these beds the highest cost placements for state held persons.

Additionally, under the Federal Prison Rape Elimination Act (PREA), beginning July 2016 these contract facilities will need to ensure PREA compliance to continue to house state offenders within their jails. Currently, the state is financially responsible for all audits completed and may be responsible for necessary changes to bring these local jails into compliance with PREA requirements which could be very costly.

This funding supports the core operating functions of the jails as well as the salaries and benefits of certain positions which provide direct support to the community jails program. In addition, a 15% administrative overhead or indirect cost is included to the base budget provided by the community and accepted by the department. The 15% indirect rate is identified in the Community Jails Standards and the following categories of cost factors are included: (1) City Manager; (2) Chief of Police; and, (3) administrative positions (personnel, accounting/payroll, legal assistance, and clerical support). These communities will need to identify alternative sources to fund these areas.

Eliminating these contracts will generate the need for earlier transports by the Alaska State Troopers to the nearest state facility or may result in increased

Change Record Detail - Multiple Scenarios with Descriptions
Department of Corrections

Component: Regional and Community Jails (2035)
RDU: Population Management (550)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	

Delete Authority for the Regional and Community Jails Program for Cost Savings												
1004 Gen Fund	Dec	-283.2	0.0	0.0	-283.2	0.0	0.0	0.0	0.0	0.0	0	0

The transaction allocates a portion of the FY2016 Work in Progress budget target reduction and, along with a second reduction, deletes funding for the 15 regional and community jails contracts. The Regional and Community Jails Program provides short-term confinement of unsentenced persons detained under state law. These jails provide 157 beds to the department for the holding of newly arrested offenders charged with a state offense until they can be transported by the Alaska State Troopers to the nearest state correctional facility. During FY2014 some jails maintained or exceeded the full bed capacity others had minimum to no holds leaving the average daily count of 80 holds across all facilities. This resulted in an average daily cost of \$361.51 per bed per day, leaving these beds the highest cost placements for state held persons.

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Eliminating these contracts will generate the need for earlier transports by the Alaska State Troopers to the nearest state facility or may result in increased emergency guard services under the Department of Public Safety.

Totals		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
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Line Item Detail
Department of Corrections
Travel

Component: Regional and Community Jails (2035)
RDU: Population Management (550)

Line Number	Line Name	FY2014 Actuals	FY2015 Management Plan	FY2016 Governor Amended
72000	Travel	2.2	0.0	0.0
Expenditure Account				
	Servicing Agency			
	Explanation			
72000 Travel Detail Totals				
72110	Employee Travel (Instate)	2.2	0.0	0.0
	Travel for statewide Community Jails oversight, audits, meetings, etc.	2.2	0.0	0.0

Line Item Detail
Department of Corrections
Services

Component: Regional and Community Jails (2035)
 RDU: Population Management (550)

Line Number	Line Name	Expenditure Account	Servicing Agency	Explanation	FY2014 Actuals	FY2015 Management Plan	FY2016 Governor Amended
73000	Services				10,184.4	10,486.6	0.0
73000 Services Detail Totals					10,184.4	10,486.6	0.0
73075	Legal & Judicial Svc			Community Jail contracts for custody care of inmates: Bristol Bay, Cordova, Craig, Dillingham, Haines, Homer, Kodiak, Kotzebue, North Slope Borough, Petersburg, Seward, Sitka, Unalaska, Valdez, Wrangell.	10,184.3	10,486.6	0.0
73819	Commission Sales (IA Svcs)	Admin		Statewide Travel Office (STO) fees associated with travel arrangements for employee and non-employee in-state and out-of-state costs.	0.1	0.0	0.0

**Interagency Services
Department of Corrections**

Component: Regional and Community Jails (2035)
RDU: Population Management (550)

Expenditure Account	Service Description	Service Type	Servicing Agency	FY2014 Actuals	FY2015 Management Plan	FY2016 Governor Amended
73819	Commission Sales (IA Svcs) Statewide Travel Office (STO) fees associated with travel arrangements for employee and non-employee in-state and out-of-state costs.	Inter-dept	Admin	0.1	0.0	0.0
73819 Commission Sales (IA Svcs) subtotal:				0.1	0.0	0.0
Regional and Community Jails total:				0.1	0.0	0.0
Grand Total:				0.1	0.0	0.0